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# Is Greater Decisionmaking Power of Women Associated with Reduced Gender Discrimination in South Asia?

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#### Abstract

Recent research has shown that improving women's decisionmaking power relative to men's within households leads to improvements in a variety of well-being outcomes for children. In South Asia, where the influence of women's power is particularly strong, these outcomes include children's nutritional status and the quality of feeding and health care practices. Focusing on nutritional status, this paper presents the results of a study investigating whether increases in women's power have a stronger positive influence on the nutritional status of their daughters than their sons. If so, then increasing women's power not only improves the well-being of children as a group, but also serves as a force to reduce long-standing discrimination that undermines female capabilities in many important areas of life as well as human and economic development in general. To investigate this issue, the study draws on Demographic and Health Survey data collected during the 1990s in four countries: Bangladesh, India, Nepal, and Pakistan. The main empirical technique employed is multivariate regression analysis with statistical tests for significant differences in effects for girl and boy children. A total of 30,334 women and 33,316 children under three years old are included in the analysis. The study concludes that, for the South Asia region as a whole, an increase in women's decisionmaking power relative to men's, if substantial, would be an effective force for reducing discrimination against girl children. However, this finding is not applicable in all countries and for all areas and age groups of children. Indeed the study finds evidence that in some areas, for instance the northern and western states of India as a group, increasing women's power would lead to a worsening of gender discrimination against girls. This is likely the result of deeply embedded son preference associated with highly patriarchal social systems. The lesson for policymakers and development practitioners is that while increasing women's power is likely to improve the well-being of children, in some geographical areas it will not necessarily diminish discrimination against girls, which violates human rights and undermines the region's economic development and the health of its population. In these areas, to overcome son preference, economic returns to

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girls will have to be increased and efforts to change customs regarding marriage and inheritance associated with patriarchal kinship systems, which favor males, will have to be made.

Key words: gender discrimination, nutritional status, Bangladesh, India, Nepal, Pakistan

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#### 1. Introduction

South Asia is the region with the most severe anti-female gender discrimination in the world. Among adults, it is manifested in strong gender differences in education levels, employment, and earnings (World Bank 2001). The region's high rates of maternal mortality (Adamson 1996) indicate a neglect of women's health care. While not all studies agree, many find that males are favored in the allocation of food within households, especially when it comes to diet quality (Haddad et al. 1996; Chen, Huq, and D'Souza 1981; Bouis and Novenario-Reese 1997; Del Ninno et al. 2001; DeRose, Messer, and Millman 1998; Miller 1992).

Gender-based discrimination in the region is not limited to adults. Among children, boys are treated for illness more often than girls, and immunization rates are higher for boys, indicating a relative neglect of girls' health needs (Haddad et al. 1996; Filmer, King, and Pritchett 1998; Arnold 1997; Ryland and Raggers 1998; Hazarika 2000). The most extreme son preference in the world is found in South Asian countries. It stems from economic considerations such as the greater ability of sons to provide oldage economic support to parents, and from deeply engrained traditions, such as dowry, which make it costly to marry off daughters (Arnold 1997; Alderman and Gertler 1997; Rosenzweig and Schultz 1982). Perhaps the most disturbing manifestations of son preference are female infanticide (relatively rare) and an increasingly common "hightech" form of discrimination, sex-selective abortion, leading to "natality inequality" between the genders (Sen 2001; Miller 2001). With these practices, girl children's rights are violated before they are even born or shortly after, times when they are most vulnerable and innocent.

The end result of gender discrimination among both adults and children in South Asia is a high rate of excess female mortality, unnaturally low life expectancies for females relative to males, and population sex ratios skewed disproportionately in favor of males. At an aggregate level, these skewed ratios document that millions of women are missing from the region's population (Sen 1992; Klasen and Wink 2001).

Poor health among girls and women leads to low birth weight in babies and continued health problems for both men and women, including increased incidence of cardiovascular disease later in life. Further, gender inequalities slow the pace of development by stalling economic growth and poverty reduction (Sen 2001; World Bank 2001). Reducing gender discrimination would not only improve equity, it would benefit the regions' overall social and economic development in many ways.

While women's decisionmaking power within households, where most of the decisions about care for children take place, is known to be lower than that of their husbands, women are the main caretakers of children in South Asia, as in most of the developing world. Past studies have demonstrated that when their power is increased, women use it to direct household resources toward improving their caring practices and, therefore, the health and nutritional status of their children (see, for example, Smith et al. 2003; Thomas 1997; Doss 1997; Kishor 2000; Mencher 1988).

This study asks if there is an association between women's power and discrimination against girl children in South Asia. The results will help assess whether women would use increased power to direct household resources toward equalizing the well-being of girls and boys. The measure used for examining gender discrimination among children is comparison of the nutritional status of girls and boys 0 to 3 years old. Nutritional status is the outcome of a child's nutrient intakes and health status, both of which are strongly influenced by the quality of the care children receive (UNICEF 1998). The objective of the paper is to determine whether increases in women's decisionmaking power relative to their husbands will lead to greater improvements in girl children's nutritional well-being than boy children's, evidence that increasing women's power would serve to reduce gender inequalities not only among adults but in the next generation as well. The data employed are from nationally representative Demographic and Health Surveys conducted in Bangladesh, India, Nepal, and Pakistan.

<sup>&</sup>lt;sup>1</sup> "Care" is defined as "the provision in household and communities of time, attention, and support to meet the physical, mental, and social needs of the growing child and other household members" (ICN 1992). Examples of caring practices include breastfeeding, complementary feeding, and the utilization of health services and facilities to attend to health needs targeted programs."

The next section reviews previous studies of the effects of parental power on investment in female and male children. Then the data sets, measures of child nutritional status and women's power, and methods employed are discussed. Finally the empirical results are presented and discussed, followed by concluding comments.

## 2. Parental Power and Gender Discrimination among Children

Power is the ability to make choices. It is the ability of a person or group of people to define goals and pursue them, even in the face of opposition from others. It is exercised through decisionmaking and can take the form of actual decisions made on one's own or made jointly with another person through a process of bargaining and negotiation. It can also take the form of deception and manipulation, subversion and resistance, violence, coercion, threat, or even "non-decisionmaking," in which a person or group accepts the status quo as given without reflection or allows others to make a decision for them (Kabeer 1999; Riley 1997; Safilios-Rothschild 1982; Sen 1990). A person's control over resources, including economic resources, human resources (such as education), and social resources (such as membership in groups), enhances her or his ability to exercise choice (Quisumbing and Maluccio 2003; Kabeer 1999; Sen and Batliwala 2000).

The question this study explores is whether increasing the power of women relative to men within households will bring about a reduction in discrimination against girl children in South Asia. There are at least three circumstances under which such a reduction might be expected. First, if women's basic preferences are inherently altruistic toward all, regardless of gender, we would expect them to strive to provide equitable care to boys and girls, given the ability to do so. Second, such a reduction might be expected if exposure to education, employment, and time spent outside of the home, which are common instigators of power shifts, bring increased consciousness on the part of women of gender inequalities and a subsequent growing sense of responsibility for reducing them among their own children. Finally, it might be expected if women and men have same-

sex preferences, in which case women would actually *favor* their own gender and thus tend to allocate increased resources under their control toward girls.

While some may think it inevitable that women will take action to reduce gender discrimination against girls as their power increases, for whichever of the above reasons, Sen (2001) questions this assumption. Pointing to the number of Indian women who choose to use sex-selective abortion, he writes "This face of gender inequality cannot . . . be removed, at least in the short run, by the enhancement of women's empowerment and agency, since that agency is itself an integral part of the cause of natality inequality" (Sen 2001, p. 11). He points to the examples of East Asian countries, such as Singapore, Taiwan, China, and South Korea, where two traditional paths to reducing gender inequality, increased female education and economic participation, do not appear to have reduced natality and mortality inequalities that favor males. These countries have even more male-skewed population ratios than those of South Asia.

Turning to the evidence from past empirical studies, most have explored parental investment patterns in children and have focused on control over resources as an indicator of power. Among these, few have looked specifically at differences in parental investment, disaggregating both between resources controlled by mothers and fathers as well as investments in daughters and sons. Those that do find mixed results.

Hallman (2000) finds that parental resource control, measured as control over current and premarital assets as well as transfers of assets at marriage, has different effects on child health in Bangladesh, depending on the gender of the parent and of the child. Mothers' resources reduce morbidity of preschool-age girls, while fathers' resources reduce morbidity of preschool boys. The study thus detects same-sex preferences in the effect of parental resource control, suggesting that increasing women's power would indeed reduce discrimination against girls.

Using data from four developing countries, Quisumbing and Maluccio (2003) test for differences in educational attainment of school-aged girls and boys associated with their mother's and father's education or assets controlled at the time of marriage. They find a pattern of same-sex preferences in Bangladesh, Ethiopia, and among households of

Indian origin in South Africa. They find no evidence of gender preferences in Indonesia, but of opposite-sex preferences among African households in South Africa. Among the latter, fathers' education and assets are associated with better educational outcomes for daughters than sons while mothers' education is associated with better outcomes for sons.

Similarly, while some earlier studies from across the developing world, as reviewed by Hallman (2000), find a pattern of same-sex preferences, others do not. Analyzing data from urban Brazil, Thomas (1990) finds that parents' individual non-labor income is associated with larger positive effects on the nutritional status of children of their same gender, that is, mothers invest more in daughters and fathers invest more in sons. Similarly, in Zambia, Wang (1996) finds that mothers' income improves infant girls' nutritional status while fathers' income improves infant boys'. However, a study by Haddad and Hoddinott (1994) concludes that increases in women's share of household cash income in Côte d'Ivoire result in greater improvements in boys' nutritional status than in girls', evidence of opposite-sex preferences.

Godoy et al. (2003) test whether parents invest resources consistently in favor of children of one sex, using panel data from an Amerindian group living in the Bolivian Amazon. The study considers a variety of resources, including income, wealth, and schooling, with nutritional status as the child well-being outcome. The conclusion reached is that mothers and fathers do not invest resources consistently in favor of children of either sex. For example, fathers' cash earnings are found to benefit boys more than girls, but fathers' schooling and wealth benefit girls more than boys. In the Philippines, Quisumbing, Estudillo, and Otsuka (2004) find that parents invest resources differently by gender of their children, directing greater investment in education to daughters and land inheritance toward sons. The authors conclude that land and schooling are alternate forms of intergenerational wealth transfers and may be close substitutes.

In sum, a clear global pattern of gender discrimination in investment in children by mothers and fathers does not emerge from existing research. This is to be expected as the relative returns to parents from investing in boys and girls, for example in the form of old age support, as well as the degree of patriarchy in kinship systems, differ substantially across cultures and societies (see discussion below). With respect to South Asia in particular, while the two studies from Bangladesh, and that of households of Indian origin in South Africa, suggest same-sex preferences, no strong hypothesis as to the direction of the effect of women's power on discrimination among girl and boy children can be advanced given the dearth of studies. The rest of this paper attempts to fill this knowledge gap using a broad set of data covering multiple countries in the region.

#### 3. Data, Measures, and Methods

#### Data

This study employs data from Demographic and Health Surveys (DHS) conducted in the 1990s in Bangladesh, India, Nepal, and Pakistan. These countries represent 97 percent of the population of South Asia. The sample includes 33,316 children under three years of age and 30,334 women-husband pairs, usually the children's parents.<sup>2</sup> The country with the largest sample size, by far, is India (see Table 1).

Table 1—The data sets and sample sizes

	Name of survey	Year of collection	Number of children (< 3 years of age)	Number of women/ husbands
Bangladesh	Demographic and Health Survey III	1997	2,767	2,633
India	National Family Health Survey II	1998	24,360	22,149
Nepal	Demographic and Health Survey III	1996	3,692	2,349
Pakistan	Demographic and Health Survey II	1991	2,497	2,203
Total from all countries			33,316	30,334

The DHS data sets are from nationally representative surveys of households with at least one woman 10 to 49 years of age. The surveys are based on two-stage sample designs. In the first stage, enumeration units or "clusters" are selected from larger

<sup>2</sup> Only children living in households containing both their mother and her husband are included, as is necessary for construction of the measure of women's relative decisionmaking power (see below). The percent of women dropped from the sample because they did not meet these criteria is 1.2 percent.

regional units within countries. Then households are randomly selected within clusters (Macro International, Inc. 1996). The data are collected by various in-country research and statistical agencies with technical assistance from Macro International, Inc., and major funding from the United States Agency for International Development. Due to similar survey instruments and data collection methodologies, the data are largely comparable across countries.

#### **Measure of Child Nutritional Status**

The measure of nutritional status employed is a child's height-for-age Z-score (HAZ), a long-term measure of nutritional well-being reflecting linear growth achieved both in utero and during early childhood. Children who have a HAZ two standard deviations below the median (HAZ  $\leq$  -2) of the National Center for Health Statistics/World Health Organization international growth reference (WHO 1995) are considered to be "stunted." A stunted child has likely suffered from long-term inadequate nutrition or poor health or both.

#### Measure of Women's Relative Decisionmaking Power

The measure of women's decisionmaking power relative to their husbands used in this study is based on four indicators that are combined into an index using factor analysis. The indicators were chosen as part of a broader global study investigating the influence of women's status on child nutritional status in developing countries (Smith et al. 2003) and based on their conceptual relevance, their applicability across cultures, and their availability for a large number of developing countries. The sample for creation of the index includes 133,555 women and their husbands from 40 countries in four developing regions: South Asia, Sub-Saharan Africa, Latin America and the Caribbean, and the Near East and North Africa.

Indicators of women's relative decisionmaking power can be classified into three types (Kishor 2000): (1) those that give direct *evidence* of such power; (2) those that are

sources of power; and (3) those that characterize the setting of power. All three are important in measuring relative decisionmaking power in households, with the first capturing the end product, and (2) and (3) capturing the process leading to the outcome. "Direct evidence" indicators come from data collected through detailed surveys of the nature of decisionmaking in households, including control over resources, women's autonomy, and women's and men's attitudes on gender roles and acceptable behaviors. "Source" indicators of power represent the building blocks of power, which are knowledge and advantage in access to or control of resources. Examples of such indicators are education, employment, media exposure, earnings, and asset ownership. "Setting" indicators refer to the circumstances women and their husbands find themselves in that are a constant of their environment or that they were exposed to at different times in their lives. Examples of setting indicators are customs and norms regarding marriage (for example, dowry, levirate, co-residence with in-laws), the literacy and education of spouses' parents, age differences between spouses, education differences between spouses, and the degree of spousal communication (Kishor 2000).

Given the data available in the DHS surveys, this study employs source and setting indicators. In keeping with the multidimensionality of the concept of women's empowerment or status (Mason 1986; Jejeebhoy 2000; Sen and Batliwala 2000), four indicators, one in the area of employment, one in the area of marriage, and two in the area of human capital (education and experience) are employed. The following is a list of the indicators along with a brief rationale for choosing them. Note that indicators (1) and (2) are source indicators, while (3) and (4) are setting indicators. Table 2 reports the mean of each indicator for the study countries.

(1) Whether the woman works for cash income (workcash, a dummy variable).

Contributing cash income to a household's budget is thought to be a source of increased decisionmaking power of women relative to their husbands for a number of reasons. First, it can give a woman a higher perceived contribution to her household's economic status. Second, employment is at the root of women's economic independence

from men. If such employment is gained other than in a family business, it increases a woman's fall-back position, giving her greater bargaining power. Her control over income may be enhanced either through her own earnings or a greater influence over the allocation of total household income, depending on her household's decisionmaking mode. These benefits are thought to be enhanced if the woman works for cash. Additional benefits if the woman works outside of her home are increased social contact, which provides a source of social capital outside of the immediate family or kinship group, exposure to knowledge and new norms of behavior, enhanced capability, and a clearer perception of individuality and well-being, all of which may enhance a woman's power relative to her husband's (Sen 1990; England 2000; Riley 1997; Kishor 1999, 2000). In the study sample, 15.4percent of women work for cash. Note that because the large majority of sample men do so, this indicator essentially captures women's cash earning *relative* to men's.

## (2) The woman's age at first marriage (agemar).

Across the world women usually marry at younger ages than men, and in developing countries they tend to begin married life at a very young age. The average age at first marriage of the women in this study is 17.1 years, with the lowest in Bangladesh at 14.3 years. At its foundation, age at marriage is directly linked to women's power, because early marriage is a strategy used by older generations to control the sexuality of unmarried females (Mason 1993). From a practical standpoint, early marriage is thought to perpetuate the weaker decisionmaking power of women than men in households. The earlier a woman marries the less likely she is to have an opportunity to develop an income-earning career, to create support networks beyond her family, or to complete schooling. This is partially because of the demands of childbearing, which start

<sup>&</sup>lt;sup>3</sup> There is a long-standing debate over whether women who work outside of their home in very patriarchal cultures, for example, those in South Asia practicing *purdah*, actually gain power from doing so. Women may be looked down upon if they work outside of the home because it is considered a sign of poverty, since most only do so out of dire economic need (Mason 1986; Sathar and Kazi 1990; Safilios-Rothschild 1982). However, many studies have shown that even in the most patriarchal of cultures women who work eventually gain greater power despite initial resistance (Kishor 2000; Simmons, Mita, and Koenig 1992).

soon after marriage (Riley 1997; Kishor 1999). Men's ages at first marriage are not reported in the DHS surveys so it is not possible to construct a relative measure of this indicator.

## (3) The percent difference in the woman's and her husband's age (agedif).

Power structures within the household are often based on age hierarchies. This indicator is included because in households in which men are considerably older than their wives, wives are believed to have a disadvantage in their ability to exercise decisionmaking power (Balk 1997, cited in Yount 1999; Kishor 1999). In all of the study countries women are generally at an age disadvantage relative to their husbands, with the average percent difference being around 20 percent. The percent difference (rather than the difference itself) controls for the age of the woman's husband, so that the same difference is given a higher value the lower the husband's age, basically giving this factor more importance for younger couples.

## (4) The difference in the woman's and her husband's years of education (educdif).

Education confers many benefits on its holder that are sources of power, including increased opportunities for employment, increased knowledge and skills that allow one to better understand, interpret, and operate in one's environment (Kishor and Neitzel 1996; Kishor 1999), and increased social contacts outside of the home. In South Asia, as across most of the developing world, women are at an educational disadvantage relative to men. Our indicator captures relative difference in education by taking the total number of years of formal schooling of the husband minus the years of schooling of the wife. In the study sample, the average difference is 2.5 years.

Factor analysis is employed to combine the above four indicators into an index. This "data reduction" technique reduces a set of observed variables that are hypothesized to be related to one another to a smaller number of unobserved, more fundamental constructs called "factors." It does so by detecting structure in the relationships among the observed variables as represented by their correlation matrix. For each identified

factor, the analysis produces "loadings," one for each variable, that are estimated drawing only on the *shared* variance of the variables. The loadings are the correlation between the observed variables and the factor. If, after examining the loadings, the hypothesis is born out, then new variables (indices, or factor scores) that are linear combinations of the observed variables are estimated, based on the loadings. Note that the original observed variables are standardized before analysis so that their ranges and variations do not affect their index coefficients (Sharma 1996).

The factor analysis yields one factor for which the loadings of all four indicators are positive (and the eigenvalue is positive, meaning that sufficient variance is captured). The resulting index is calculated as follows:

```
dm \quad index = 0.0701 * workcash + 0.3645 * agemar + 0.2832 * agedif + 0.1540 * educdif,
```

where the values of the indicators are standardized values. Accordingly, *agemar* is given the greatest weight, followed by *agedif*, *educdif*, and lastly *workcash*. The final index is placed on a 0–100 scale for ease of interpretation in the regression analysis. The sample mean of the index is 34 (Table 2). It is highest for Pakistan, followed by India and Nepal, and lowest for Bangladesh. Note for reference that the index value for Norway, where women and men have the highest degree of equality in power in the world today according to the above indicators, is 59.2 (Smith et al. 2003).<sup>4</sup>

Smith et al. (2003) undertake a validation analysis using data from one of the study countries, India, in which the "validation variables"—which give *direct evidence* of women's decisionmaking power relative to men<sup>5</sup>—are compared with the four indicators and the index. The analysis shows that the indicators and the index are all significantly

<sup>&</sup>lt;sup>4</sup> Note also that a factor analysis index based only on the four South Asian countries of this study assigns roughly the same index numbers to women, having a correlation with the 40-country index of 0.97 (p=0.000).

<sup>&</sup>lt;sup>5</sup> The validation variables are dummy variables constructed from women's answers to the following questions: (1) Is the woman allowed to "set money aside"? (2) Does the woman participate in decisions about her visiting her natal family? (3) Does the woman participate in decisions on obtaining health care? (4) Is the woman allowed to both go to the market and to visit relatives or friends?

and positively associated with the validation variables. The index itself is quite strongly associated with them, and the indicators are ranked in strength of association as follows: percent difference in woman's and her husband's age (strongest), woman's age at first marriage, whether the woman works for cash income, and the difference in the woman's and her husband's years of education (weakest). We can thus move forward with confidence that the index indeed represents women's decisionmaking power relative to men's.

Table 2—Means of indicators and index of women's decisionmaking power relative to men

	Whether woman works for cash	Woman's age at first marriage	Age difference of woman and husband	Education difference of woman and husband	Index of women's relative decisionmaking power
	(yes=1)	(years)	(percent)	(years)	(0-100)
India	0.165	17.6	-17.40	-2.48	34.5
Bangladesh	0.200	14.3	-26.39	-1.16	28.6
Nepal	0.071	16.2	-13.26	-3.17	33.7
Pakistan	0.107	17.9	-16.97	-3.11	35.8
South Asia	0.154	17.1	-17.98	-2.45	34.0

#### **Empirical Methodology**

The central empirical task of this paper is to investigate whether women's relative decisionmaking power affects the nutritional status of girls and boys differently. The technique used is to test for structural differences in the determinants of child nutritional status and their strength of association for girl and boy children, employing multivariate regression analysis. A country fixed-effects regression model is specified (Greene 1997).<sup>6</sup> In addition to the index of women's relative decisionmaking power, the

 $<sup>^6</sup>$  While a household or "maternal" fixed effects analysis (Alderman, Hoddinott, and Kinsey 2003) would control for factors influencing child nutritional status at the household level other than those directly included as explanatory variables here, it is not possible to implement this approach. This is because even though a sufficient number of cases exist where a woman has two or more children of opposite sex under three years of age (N = 2,982 children), the explanatory variables employed, and most particularly women's status, do not vary across children in the same household.

independent variables, commonly included in studies of the socioeconomic determinants of child nutritional status, are

- the child's sex, measured as a dummy variable indicating whether the child is a boy (0) or girl (1);
- the child's age, measured as an ordered dummy variable, with the 0–1 group being the reference category and indicator dummies for the 1–2 and 2–3 groups;
- the woman's and her husband's education, measured as ordered dummy variables, with "no education" being the reference category and indicator dummies for both primary and secondary education;
- type of water use, with the reference category being surface water and dummy variables for well and piped water, reflecting increasingly safe water;
- type of latrine use, with the reference category being no latrine and dummy variables for pit latrines and flush toilets indicating more sanitary facilities;
- economic status, with households classified into four groups, destitute, poor, middle, and rich, based on consideration of two factors: the degree to which a household is able to satisfy the basic needs of its members using its own investments, as opposed to public resources, and ownership of various assets;<sup>7</sup>

**Destitute** Owns no assets and satisfies either none or only one basic need;

**Poor** Owns no assets but satisfies two basic needs, or owns only cheap assets and satisfies

either none or only one basic need;

**Middle** Owns only cheap assets and satisfies either two or three of the basic needs, or owns

at least one expensive asset but satisfies either none or one basic need; and

**Rich** Owns at least one expensive asset and satisfies two or three of the basic needs.

Here a "destitute" household owns no luxury items at all and has an unfinished floor, no toilet facility, and water that is not piped into the home, or has just one of these amenities. By contrast, a "rich" household owns an expensive luxury asset, such as a refrigerator or motorized vehicle, and has satisfied all or almost all of the basic needs. The poor and middle groups fall in between (see Smith et al. 2003 for additional information).

<sup>&</sup>lt;sup>7</sup> The variables used to reflect whether basic needs are met are a home with a finished floor, a home with a toilet facility of some kind, and access to water piped into the home. The assets are broken into two groups, those that are relatively cheap (radio, television, and bicycle) and those that are relatively expensive (refrigerator, motorcycle, and car). The classification is based on *numbers* of basic needs satisfied and cheap or expensive assets owned rather than on any specific type of need or asset in order to maintain cross-country comparability. The four groups and their definitions are as follows:

- the child's parents' ages;
- household age-sex composition; and
- country of residence.

All explanatory variables are assumed to be contemporaneously exogenous (in other words, the model is a reduced-form model).<sup>8</sup>

The dependent variable, child nutritional status (denoted Y), is hypothesized to be determined by the child's sex and K explanatory variables, denoted X and indexed k = 1...K, whose effects are possibly dependent on the child's sex. The cross-country model takes the form:

$$Y_{ic} = \alpha + \beta_0 sex + \sum_{k=1}^{K} \beta_k X_{k,ic} + \mu_c + \sum_{k=1}^{K} \gamma_k X_{k,ic} sex + \mu_c sex + \upsilon_{ic}, \ \upsilon_{ic} \sim N(0, \sigma^2),$$

$$i = 1, ..., n \quad c = 1, ...C$$

where *i* denotes children and *c* denotes countries. The  $\mu_c$  are unobservable country-specific, household-invariant effects and the  $v_{ic}$  are stochastic. Unbiased and consistent estimates of the  $\beta_k$  and  $\gamma_k$  can be obtained using Ordinary Least Squares (OLS) estimation if the error term does not contain components that are correlated with an explanatory variable. The country effects are included to avoid any such bias emanating from country-specific factors that may be correlated with included explanatory variables.

While they are of o

<sup>&</sup>lt;sup>8</sup> While they are of course important determinants of child nutritional status, more "proximal" determinants, such as caring practices and mother's nutritional status, are not included in the regression model. Including them would lead to biased estimation of the regression coefficients of the socioeconomic determinants because they are themselves pathways through which the socioeconomic determinants influence child nutrition. To illustrate, if we include mother's body mass index (BMI) in the regression equation, the coefficient on women's education would no longer represent the full association between education and child nutrition because of the presence of another independent variable (BMI) that is partially influenced by education.

Because of the two-stage sample design of the DHS surveys, more than one household is sampled for each cluster. Thus the possibility that the error term will not be independently and identically distributed arises. Unobserved cluster-specific attributes will influence the outcome variables similarly for households living in the same cluster, leading to biased estimates of the parameter covariance matrix. Additionally, a Cook-Weisberg test (STATA 2001) indicates strong heteroskedasticity. Thus a robust covariance matrix is used to compute standard errors (and thus t-statistics).

In the above equation, the coefficient of each explanatory variable for boys is given by  $\beta_k$ . That for girls is given by  $(\beta_k + \gamma_k)$ . If  $\gamma_k$  is statistically significant (at least at the 10 percent level), a significant difference in effect between girls and boys is detected. To determine whether the girl and boy coefficients are individually statistically significant, we estimate the following equation using the data only for the girl children and then only for the boy children:

$$Y_{ic} = \alpha + \sum_{k=1}^{K} \beta_k X_{k,ic} + \mu_c + \nu_{ic}.$$

The above regression analysis is conducted first for the entire four-country sample of children and then for the four countries individually, followed by a set of regressions run by age groups of children (0–1 year olds, 1–2 year olds, and 2–3 year olds) within countries. Finally, using data from India only, regressions are run separately for regions and states within the country to test for differences at more geographically disaggregated levels.

#### 4. Empirical Results

In this section we first lay out the evidence on gender differences in child nutritional status and discuss their implications for the existence of gender discrimination. We then present the results of the regression analysis examining the relationship between women's power and gender discrimination among children.

#### **Evidence on Gender Differences in Child Nutritional Status**

Because of *biological* differences between girls and boys, gender bias—a *behavioral* phenomenon—as manifested in measures of physical well-being, often reveals itself not in comparing girls and boys directly, but in comparing differences between them to some norm. Boys are inherently more vulnerable to illness than girls as

infants, even in an optimal health environment. Therefore, the first year of life (infancy) is characterized by excess male mortality. However, empirical evidence shows that in the 1–4 age group, gender differentials in mortality are normally insignificant. Thus, inferring gender bias in the 0–1 age group from mortality data requires examination of whether girl-boy mortality differentials are higher than the norm of a health-neutral environment (a differential less than zero), while inferring it in the 1–4 age group requires examination of whether the differentials are higher than (roughly) zero (Agnihotri 1999).

Inferring gender bias using anthropometric data requires the same sensitivity to (1) the comparison of gender differences with some norm, and (2) differences in norms across age groups. To be sure, the measure employed in this study, the height-for-age Z-score, already incorporates a comparison to a reference norm that takes into account biologically based gender differences in growth. But in developing countries, even without evidence of gender bias, we see infant boys doing worse than girls in nutritional status, which is similar to the pattern of mortality data. Perhaps this is because living conditions are harsher than those facing the reference population, which exaggerates the gender difference attributable to biological male vulnerability. Given that boy children as a group are worse off than girl children, a bias against females can be detected if girls are doing the same or worse than boys nutritionally, especially in the 1–4 age group. This is indeed the pattern revealed by the data from South Asia used in this paper.

Table 3 first compares the children of South Asia with those of two other developing regions, Sub-Saharan Africa (SSA) and Latin America and the Caribbean (LAC), both of which have been found to be sites of little gender discrimination among children (Arnold 1997). It shows that among 0–3 year olds as a group, boys have slightly lower long-term nutritional status than girls in both SSA and LAC. In comparison, while not statistically significant, the opposite pattern is found for South Asia: girls have slightly lower measures of nutritional status, on average, than boys.

The gender differences are more starkly revealed when examined by age group. The second through fourth columns of Table 3 report girl and boy HAZ means for 0–1

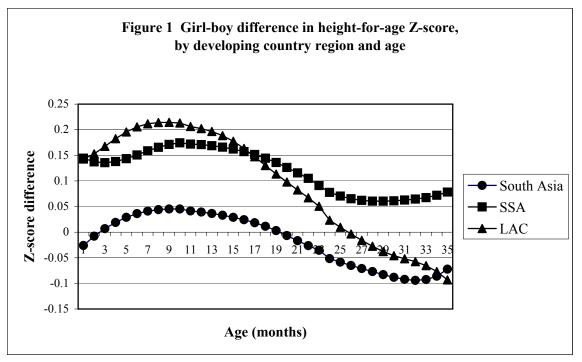
year olds (infants), 1–2 year olds, and 2–3 year olds. Among 0–1 year olds in SSA and LAC, we find a fairly strong difference in HAZ in favor of girls (the difference is 0.15 Z-scores for both); for South Asia, we also find a statistically significant difference in favor of girls, but it is much smaller (0.04 Z-scores). This suggests the presence of gender discrimination even among infants. For 1–2 and 23 year olds in SSA and LAC, we continue to see differences in favor of girls. However, in contrast, South Asia exhibits a pattern favoring boys. In the 2–3 year old group, the average HAZ for girls is less than that for boys by 0.14 Z-scores, a statistically significant difference.

Table 3—Nutritional status of girls and boys in South Asia, Sub-Saharan Africa, and Latin America and the Caribbean (mean height-for-age Z-score)

	0-3 year olds		0-1 y	0-1 year olds		ear olds	2-3 year olds	
	Girls	Boys	Girls	Boys	Girls	Boys	Girls	Boys
Developing regions								
South Asia	-1.86	-1.81	-1.11	-1.15***	-2.21	-2.19	-2.26	-2.12***
Sub-Saharan Africa	-1.33	-1.44***	-0.60	-0.75***	-1.71	-1.84***	-1.82	-1.88***
Latin America/Caribbean	-0.61	-0.69***	-0.32	-0.47***	-0.90	-0.97***	-0.61	-0.62
South Asian countries								
Bangladesh	-1.91	-1.93	-1.08	-1.11	-2.32	-2.33	-2.40	-2.34
India	-1.86	-1.79	-1.13	-1.16**	-2.21	-2.18	-2.23	-2.07***
Nepal	-1.98	-1.93	-1.21	-1.26	-2.25	-2.21	-2.51	-2.34**
Pakistan	-1.74	-1.81	-0.87	-1.03	-2.13	-2.16	-2.29	-2.31

Notes: \*\* and \*\*\* indicate that a two-sided t-test of the girl-boy difference is significant at 5 percent and 10 percent levels, respectively. Countries in Sub-Saharan Africa include Benin, Burkina Faso, Cameroon, Central African Republic, Chad, Comoros, Côte d'Ivoire, Ghana, Kenya, Madagascar, Malawi, Mali, Mozambique, Namibia, Niger, Nigeria, Rwanda, Senegal, Tanzania, Togo, Uganda, Zambia, and Zimbabwe. Countries in Latin America and the Caribbean include Bolivia, Brazil, Colombia, Dominican Republic, Guatemala, Haiti, Nicaragua, Paraguay, and Peru.

This is illustrated graphically in Figure 1, which shows the relationship between age (in months) and the girl-boy HAZ difference for South Asia, SSA, and LAC. In all regions, we see a pattern where the girl advantage begins to drop off near the end of the first year. This is consistent with a reduction with age in the importance of the biological factors driving gender differences. What stands out is that in South Asia, the girl-boy HAZ difference stays near zero and far below the other regions over most of the 0–3 age range and actually drops below zero at 19 months. Curiously, in LAC, the difference drops below zero as well, at 26 months.



Note: Generated using lowess smoothing of the average girl-boy difference in height-for-age Z-score over all sample children in the region-specific data sets (see notes to Table 3 for a list of countries).

Returning to Table 3, the lower panel presents the mean HAZ for girls and boys from the four study countries. Among 0–1 year olds, the mean Z-score for boys is consistently less than that for girls, though the difference is only statistically significant for India. Among 1–2 year olds, boy and girl Z-scores are roughly equal. By 2–3 years of age, mean Z-scores for girls are lower than for boys in Bangladesh, India, and Nepal, with the latter two countries displaying the biggest differences (0.16 and 0.17 Z-scores, respectively), indicating the presence of anti-girl gender bias in caring practices. Pakistan stands out from the other three countries, displaying a particularly strong girl-boy difference in favor of girls among 0–1 year olds (0.16 Z-scores) and no significant difference among 1–3 year olds, a pattern more consistent with those of SSA and LAC. Note that this result is not consistent with the cultural patterns described in Hazarika (2000) and Miller (2001), which characterize Pakistan as similar to North and West India

when it comes to women's status and son preference (see discussion of regional patterns within India below).

## The Relationship Between Women's Power and Gender Discrimination Among Children: Regression Results

Table 4 presents the results of regressions exploring the determinants of child nutritional status for girls and boys using the entire sample of children in the four countries combined while controlling for country of residence. Both boys' and girls' nutritional statuses are influenced by the major socioeconomic determinants in the

Table 4—Determinants of child height-for-age Z-scores in South Asia: Girl-boy differences

	Gi	rls	Bo	ys	p-value for
Variable	Coefficient	t-statistic	Coefficient	t-statistic	difference (if significant) <sup>a</sup>
Women's relative decisionmaking power	0.018	7.45***	0.012	5.30***	0.074
Mother's education: primary	0.154	4.76***	0.160	5.11***	
Mother's education: secondary	0.275	6.22***	0.358	8.71***	
Father's education: primary	0.108	3.34***	0.151	4.72***	
Father's education: secondary	0.264	7.19***	0.269	7.95***	
Well water used	-0.098	-1.95*	0.037	0.79	
Piped water used	-0.049	-0.94	0.071	1.46	0.083
Pit latrine used	0.169	4.70***	0.087	2.51**	
Flush toilet used	0.254	5.57***	0.205	4.85***	
Poor	0.064	2.18**	0.072	2.60***	
Middle	0.192	4.45***	0.183	4.42***	
Rich	0.383	6.79***	0.367	6.86***	
Child aged 1-2	-1.080	-37.98***	-1.018	-37.88***	
Child aged 2-3	-1.120	-37.09***	-0.951	-33.90***	0.000
Mother's age	-0.020	-4.30***	-0.016	-3.67***	
Father's age	0.019	5.63***	0.015	5.05***	
Household size	-0.011	-3.30***	-0.008	-2.31**	
Percent females 15-55	0.006	3.99***	0.004	2.56**	
Percent females 55+	0.003	1.50	0.003	1.62	
Percent males 0-15	0.000	0.47	0.000	-0.01	
Percent males 15-55	0.002	1.70*	0.001	1.00	
Percent males 55+	0.000	-0.01	-0.001	-0.86	
Bangladesh	-0.003	-0.06	-0.030	-0.62	
Nepal	0.067	1.67*	0.117	2.99***	
Pakistan	-0.011	-0.21	-0.021	-0.40	
Number of observations		15,967		17,349	
R-squared		0.185		0.159	

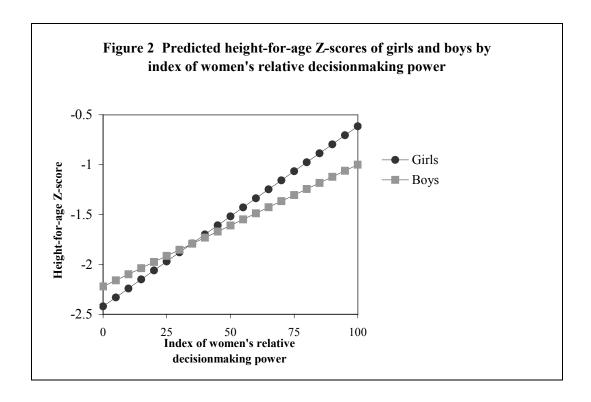
Notes: All p-values are based on White-corrected standard errors and are robust to intra-cluster correlation.

<sup>&</sup>lt;sup>a</sup> For variables constructed using more than one term (ordered dummy variables), the reported statistic is for a test of a jointly significant difference.

expected, positive direction: the child's mother's decisionmaking power relative to her husband's, the child's parents' educations and ages, and the economic status, sanitary conditions, and size of the child's household. The only exception is safe water use. The use of well and piped water (as opposed to surface water) appears to have a weak association with children's nutritional status. This brings into doubt the cleanliness of water, perhaps due to inadequate protection from human and animal waste or, as appears to be the case in Bangladesh, from groundwater toxins such as arsenic. The regression coefficients on the age dummy variables bring out the reduction in nutritional status after one year of age typical in developing countries. Note that the pattern has a fairly strong gender difference: the age-related reduction for the 2–3 year old group is substantially greater for girls than boys (1.12 versus 0.95 Z-scores).

Our main interest is in determining whether there is a gender difference in the effect of women's relative decisionmaking power on child nutritional status. The test for parameter stability does indeed pick up on such a difference. Although it is not strongly statistically significant (p = 0.074), its magnitude is fairly large. The estimated girl coefficient on the index of women's relative decisionmaking power is 50 percent higher than the boy coefficient (0.018 versus 0.012). To give a sense of the practical significance of the regression coefficients and their difference, Figure 2 plots out the predicted HAZ for girl and boy children as the index of women's relative decisionmaking power increases over its range. The increase in HAZ is large for both boys and girls, confirming that this variable has a strong influence on child nutritional status in the region, as found by Smith et al. (2003). In terms of the girl-boy difference, an increase in the index of women's decisionmaking power relative to men's from its current level of 34 points to 61 points, almost double, would be required to bring about a girl-boy difference roughly on par with that of SSA, for instance (which is 0.11 Z-scores). Thus, for the South Asian region as a whole, the regression results imply that an increase in women's relative decisionmaking power—if quite substantial—would be an effective force for reducing gender discrimination against girl children.

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The top panel of Table 5 reports the regression results for the index of women's relative decisionmaking power for 0–3 year olds by country. The lower panel gives the results broken down by age group. Bolded coefficients signify that the coefficient is statistically significant at the 10 percent or lower level. For the 0–3 year olds as a group, the regression coefficients for Bangladesh and Nepal are not statistically significant. This could indicate that women's relative decisionmaking power has no impact on child nutritional status in these countries, that the variation in this independent variable is not strong enough to pick up an impact if one indeed exists, <sup>10</sup> or that statistically significant impacts among some population groups within these countries (for example, age or ethnic groups) are canceling each other out at the aggregate level. In the case of Nepal, any of these could apply, and it is not possible to tell which.

<sup>&</sup>lt;sup>10</sup> An examination of the standard deviations of the index of women's relative decisionmaking power reveals that Bangladesh and Nepal have the lowest within-country variance. The standard deviations are India, 7.2; Bangladesh, 6.4; Nepal, 6.8; and Pakistan, 8.2.

Table 5—Girl-boy differences in the effect of women's relative decisionmaking power on children's height-for-age Z-scores, by country and age group

	Bangladesh				India			Nepal			Pakistan		
Variable	Girl	Boy	p-value for difference (if significant)	Girl	Boy	p-value for difference (if significant)	Girl	Boy	p-value for difference (if significant)	Girl	Boy	p-value for difference (if significant)	
0-3 year olds	-0.001	-0.003		0.018	0.016		0.008	0.007		0.025	0.005	0.064	
Number of observations	1,372	1,395		11,574	12,786		1,800	1,892		1,221	1,276		
R-squared	0.262	0.237		0.175	0.147		0.238	0.208		0.249	0.212		
0-1 year olds	-0.015	0.027	0.022	0.006	0.011		0.013	0.004		0.042	0.012	0.094	
1-2 year olds	0.014	-0.030	0.022	0.028	0.018		-0.002	0.014		0.018	0.010		
2-3 year olds	0.007	-0.010		0.019	0.020		0.014	0.008		0.014	0.003		

Notes: All p-values are based on White-corrected standard errors and are robust to intra-cluster correlation. Bolded coefficients signify that the coefficient is statistically significant at the 10 percent or lower level.

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For Bangladesh, after examining the results broken down by age group, it appears that the latter reason is applicable. For 0–1 and 1–2 year olds, we find that there is a significant difference (p = 0.022) between the influence of women's relative decisionmaking power for girls and boys. Specifically, in the 0–1 group, the effect is strongly positive for boys but not significant for girls, indicating that improvements in women's power relative to men's will lead to a *worsening* of gender discrimination against girls among infants. By contrast, in the 1–2 group, the effect is strongly negative for boys, remaining statistically insignificant for girls, suggesting that improvements in women's power will reduce discrimination against girls. However, the reduction would be brought about not through greater improvements in the nutrition of girls, but rather through reductions in the nutritional status of boys. Of course this is not a desirable pathway for reducing discrimination against girls in a population group for which the average HAZ for both boys and girls is already below the classification of stunting (see Table 3).

The data from India reveal strong positive associations between women's relative decisionmaking power and children's nutritional status for both boys and girls, but no significant difference between them for any of the age groups. The only country for which a significant gender difference in the influence of women's relative decisionmaking power can be detected is Pakistan, where anti-girl discrimination is weakest and women's relative power highest. Here the effect for girls 0–3 years is very strong and that for boys is not statistically significant. The greater positive influence for girls is most apparent in the 0–1 age group.

Finally, we turn to an examination of the possibility that the influence of women's relative decisionmaking power varies by geographical areas within countries. Only the data from India, for which the large sample size allows such an analysis, are used. For this country, Sen (2001) writes of a "remarkable geographical split" between the states in the north and west, where the female-male ratio of children is lower than 0.948 (a European benchmark), indicating the presence of strong gender-based discrimination (see, also, Miller 1981), and the states in the east and south where it is above. Sen

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attributes these differences not to gaps in economic prosperity but instead to differences in cultural and social influences. The left-hand panel of Table 6 reports regression coefficients for the index of women's relative decisionmaking power for the north and west region and the right-hand panel for the east and south.

For the northern and western states as a whole, the boy coefficient is substantially higher than the girl coefficient (70 percent), indicating that when women's power is increased, they use it to favor boys, although the girl-boy difference is not statistically significant. For the eastern and southern states by contrast, the girl coefficient is much higher than the boy coefficient, and their difference is statistically significant at a 5 percent level. Disaggregating geographically even further, separate regressions were run for each of the country's states. For one of these states, Haryana in the north, the boy coefficient was found to be much higher than the girl coefficient (0.057 versus –0.003) and their difference to be significant at a 5 percent level, strong evidence that increases in women's relative decisionmaking power will *increase* discrimination against girl children in this location. For the state of West Bengal in the eastern part of the country, the opposite is found. These results give added emphasis to the importance of avoiding generalizations to world regions, countries within them, and even localized areas within countries. As discussed in the next section, intracountry differences in class, kinship structure, marriage practices, and property inheritance laws may cancel out any significant finding at the national level.

#### 5. Discussion of Results

The general conclusion reached from the empirical analysis of this paper is that for the South Asian region as a whole, an increase in women's relative decisionmaking power—if substantial—may indeed be an effective force for reducing gender discrimination against girl children. However, this finding is certainly not applicable everywhere and for all children in the region. Pakistan is the only country of the four studied for which there is strong evidence that increases in women's power benefit girl

Table 6—Girl-boy differences in the effect of women's relative decisionmaking power on children's height-for-age Z-scores (0-3 year olds), Indian regions and states

	North and west states							South and east states					
		All	Haryana					All		West Bengal			
Variable	Girl	Boy	p-value for difference (if significant)	Girl	Boy	p-value for difference (if significant)	Girl	Boy	p-value for difference (if significant)	Girl	Boy	p-value for difference (if significant)	
Coefficients	0.010	0.017		-0.003	0.057	0.021	0.017	0.004	0.041	0.026	-0.008	0.036	
Number of observations R-squared	7,069 0.1827	7,884 0.1546		387 0.243	472 0.216		4,200 0.155	4,552 0.1282		481 0.211	544 0.235		

Notes: All p-values are based on White-corrected standard errors and are robust to intra-cluster correlation. Bolded coefficients signify that the coefficient is statistically significant at the 10 percent or lower level. The north and west states included in the regressions are Bihar, Gujarat, Haryana, Himachal Pradesh, Jammu, Madhya Pradesh, Maharashtra, Punjab, Rajasthan, Uttar Pradesh, and New Delhi. The south and east states are Andhra Pradesh, Assam, Karnataka, Kerala, Manipur, Meghalaya, Mizoram, Nagaland, Orissa, Tamil Nadu, West Bengal, Arunachal Pradesh, and Tripura. This breakdown largely follows that given by Sen (2001).

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children more than boy children. While the finding does not apply for Bangladesh at the country level, it does for 1–2 year old Bangladeshi children. In India, we find that it applies only for the region comprising the eastern and southern states. Furthermore, in two cases, we find evidence that increases in women's relative decisionmaking power can be expected to *worsen* discrimination against girl children. The first is for 0–1 year olds in Bangladesh. The second is for the northern and western states of India, with particularly strong evidence for the northern state of Haryana.

The lack of a consistent positive association between women's decisionmaking power and gender discrimination within South Asia calls for a deeper examination of the factors underlying gender discrimination. The anthropological and economic literature on son preference provides useful insights for unpacking the findings by sifting through the embedded cultural and economic roots of gender discrimination against females.

Within the highly patriarchal social systems of South Asia, two institutions, patrilocal postmarital residence and patrilineal inheritance, are thought to underlie gender discrimination against females (Messer 1997; Miller 1997; Das Gupta et al. 2003). These social institutions typically coincide with kinship systems that attribute social identity to male lineage. Patrilocality dictates that a couple take up residence in the man's home, weakening a woman's decisionmaking power, particularly if she brings with her few or no assets that she can control. Patrilineal inheritance patterns dictate the transfer of productive assets through male lines, marginalizing women's and girls' economic and social value in both their natal and postmarital households.

Comparative research highlights regional variation in gender discrimination within South Asia associated with the flexibility of patriarchal kinship systems. Within India, for example, compared to the North, the South is characterized by "less rigid construction of gender in the kinship system" (Das Gupta et al. 2003). Women have greater access to property through traditional marriage transfers than in the North (Harriss 1990). Bride-price, in which the groom's family is expected to transfer economic resources to the bride's family, is more common in the South, while dowry is more common in the North. Further, in the South, women have greater economic roles and the

custom of marital hypergamy (marrying for social mobility) is weak or absent (Basu 1999).<sup>11</sup> Differences in social institutions such as these may explain our inability to generalize a positive association between women's decisionmaking power and discrimination against girl children.

Turning to the economic roots of son preference in South Asia, parents' perceptions of greater economic contributions by male children may explain, in part, why in some areas of South Asia, women as mothers and mothers-in-laws are themselves agents of gender discrimination within the household. Old-age support for women is highly dependent on resources from their adult sons. If resources are allocated based on perceptions of economic contribution to household welfare over the lifetime, women motivated by self-interest in their own future economic security would be expected to invest more in sons (Messer 1997; Quisumbing, Estudillo, and Otsuka 2004) and perhaps to use any increased power to do so.

In future studies of the determinants of gender discrimination, the influence of class and caste group (Miller 1997; Murthi, Guio, and Drèze 1995; Harriss 1990) as well as birth order and the gender composition of older siblings should be taken into account. These factors may interact with women's status in influencing gender discrimination. With regard to class, Miller (1997) finds that intrahousehold nutritional discrimination against girls is stronger among the propertied classes than the poor. With regard to birth order, second- or third-born girls are often at a disadvantage as additional daughters are seen as excessive future financial liabilities because of the necessity of marriage payments coupled with a perceived lack of economic contribution (Pal 1999; Subramanian 1996; Miller 2001).

<sup>&</sup>lt;sup>11</sup> It is interesting to note that in some areas, South Indians are shifting their aspirations to copy the social forms of the upper class from the North, where women's status is lower. This is evident, for example, in the increased practice of dowry (Basu 1999). This possible convergence of the South to the patterns of gender discrimination in the North needs further empirical study.

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## 6. Policy Implications

The lesson for policymakers and development practitioners is that while increasing women's decisionmaking power is likely to improve the well-being of children, in some geographic areas it will not necessarily diminish the anti-girl discrimination that violates human rights and undermines the region's economic development and the health of its population. A key reason that mothers prefer to invest in boys more than in girls is a perception that the returns are higher from boy children when they become adults. Overcoming this perception will require increasing the economic returns to investments in girls by (1) extending and improving schooling systems in rural areas and increasing parental incentives to send girls to school; (2) removing barriers to female participation in labor markets and developing technologies that increase the returns to women's labor (Quisumbing, Estudillo, and Otsuka 2004; Murthi, Guio, and Drèze 1995). The implementation of formal social security systems would also lessen parent reliance on children in old age (Hallman 2003).

However, as discussed above, at the root of son preference are long-standing, deeply embedded cultural and social influences, such as customs regarding marriage and inheritance associated with patriarchal kinship systems. These influences act as constraints to reducing discrimination against girls that increases in women's power in the household may not be sufficient to overcome. Several authors have addressed the rigidity of son preference despite increased education and economic opportunities for women, arguing that women remain marginal if social roles within the family do not change (Das Gupta 2003; Pal 1999). And writes Sen (2001, 15) "When anti-female bias ... reflects the hold of traditional masculinist values from which mothers themselves may not be immune, what is needed is not just freedom of action, but also freedom of thought —in women's ability and willingness to question received values." Such a fundamental change in perceptions will require policy measures that address the patriarchal customs practiced within the household and society on which both women's and men's values are based. Legislative reform to equalize civil, political, economic, social, and cultural

rights, including rights to asset inheritance and ownership and voting rights, is fundamental in this endeavor. Also important are continued efforts to eliminate the practice of dowry. Measures to protect women's mobility and their physical and emotional safety would increase their access to new information and enable them to formulate and express nontraditional values without fear of retribution.

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